

AMENDED IN SENATE APRIL 29, 2013

**SENATE BILL**

**No. 750**

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**Introduced by Senator Wolk**  
(Coauthor: Assembly Member Fong)

February 22, 2013

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An act to add Chapter 2.5 (commencing with Section 1954.201) to Title 5 of Part 4 of Division 3 of the Civil Code, and to add Chapter 8.5 (commencing with Section 537) to Division 1 of the Water Code, relating to water.

LEGISLATIVE COUNSEL'S DIGEST

SB 750, as amended, Wolk. Building standards: water meters: multiunit structures.

(1) The Water Measurement Law requires every water purveyor to require, as a condition of new water service on and after January 1, 1992, the installation of a water meter to measure water service. That law also requires urban water suppliers to install water meters on specified service connections, and to charge water users based on the actual volume of deliveries as measured by those water meters in accordance with a certain timetable.

This bill would require a water purveyor that provides water service to a newly constructed multiunit residential structure or newly constructed mixed-use residential and commercial structure that submits an application for a water connection after January 1, 2014, to require the installation of either a water meter, as defined, or a submeter, as defined, to measure water supplied to each individual dwelling unit. The bill would require the owner of the structure to ensure that a water submeter installed for these purposes complies with laws and regulations governing installation, approval of meter type, maintenance, reading,

billing, and testing of water submeters, *including, but not limited to, the California Plumbing Code*. The bill would exempt certain buildings from these requirements.

(2) Existing law generally regulates the hiring of dwelling units, and among other things, imposes certain requirements on landlords and tenants. Among these requirements, existing law requires landlords to provide tenants with certain notices or disclosures pertaining to, among other things, pest control and gas meters.

This bill would, *if a water purveyor requires the installation of a meter or submeter, as specified, or a submeter has been installed*, impose further requirements on landlords, relating to submetered water service to individual dwelling units. The bill would prohibit a landlord from charging tenants separately for water service unless a water and submetering system is installed, operated, and maintained as specified. The bill would require a landlord to make certain disclosures to the tenant prior to the execution of the rental agreement, including, among other things, that the tenant will be billed for water separately from the rent and that the tenant will also be billed for a portion of any recurring fixed charge billed to the property by the water purveyor, as specified. The bill would specify that a landlord may only bill a tenant for volumetric water usage, as specified, and a portion of any recurring fixed charge billed to the property by the water purveyor, as specified. The bill would specify that the landlord's billing cycle for water service must match that of the water purveyor and that each bill must include certain information. The bill would prohibit a landlord from charging additional fees related to water service, except as provided. The bill would require a landlord to maintain and make available installation, maintenance, and testing records to a tenant upon request, as specified. The bill would require a landlord to make certain repairs on the water system in a dwelling, as specified. The bill would permit the assessment of late fees, as specified.

In addition to actual damages, this bill would permit a tenant to recover from the landlord certain damages, costs, and fees for a violation of these provisions. The bill would authorize a city, county, a city and county, or district to enforce ~~this chapter~~ *these provisions*.

Vote: majority. Appropriation: no. Fiscal committee: no.  
State-mandated local program: no.

*The people of the State of California do enact as follows:*

SECTION 1. Chapter 2.5 (commencing with Section 1954.201) is added to Title 5 of Part 4 of Division 3 of the Civil Code, to read:

CHAPTER 2.5. WATER SERVICE

1954.201. It is the intent of the Legislature in enacting this chapter to do both of the following:

(a) To encourage the conservation of water in multifamily residential rental buildings through means either within the landlord's or the tenant's control.

(b) To ensure that the practices involving the submetering of dwelling units for water service are just and reasonable, and include appropriate safeguards for both tenants and landlords.

1954.202. As used in this chapter:

(a) "Billing agent" means a person or entity who contracts to provide submetering services to a landlord, including billing.

(b) "Landlord" includes all agents of the landlord, billing agents, and successors in interest to the real property interests of the landlord. "Landlord" does not include a tenant who rents all or a portion of a dwelling unit to subtenants. *"Landlord" does not include a common interest development, as defined in Section 4100 of the Civil Code.*

(c) "Property" means real property containing two or more dwelling units that is served by a single meter.

(d) "Rental agreement" includes a fixed-term lease.

(e) "Renting" includes leasing, whether on a periodic or fixed-term basis.

(f) "Submeter" means a device that measures water consumption of an individual rental unit within a multiunit residential structure or mixed-use residential and commercial structure, and which is owned and operated by the landlord. "Submeter" includes submeters, if more than one submeter is being used to measure water usage in a particular dwelling unit.

(g) "Water service" includes any charges for other services, including sewage or storm water services, that are based in whole or in part on the volume of water usage recorded by a water meter.

1 (h) “Water purveyor” means a water purveyor as defined in  
2 Section 512 of the Water Code.

3 1954.203. A landlord shall not charge tenants separately for  
4 water service unless a water and submetering system is installed,  
5 operated, and maintained as follows:

6 (a) The submeter is certified for commercial purposes pursuant  
7 to law, including, but not limited to, Section 12500.5 of the  
8 Business and Professions Code.

9 (b) The installation conforms to all laws, including, but not  
10 limited to, regulations established pursuant to Section 12107 of  
11 the Business and Professions Code.

12 (c) The installation was performed by a licensed service  
13 provider.

14 (d) The submeter is operated in compliance with regulations  
15 established pursuant to Section 12107 of the Business and  
16 Professions Code.

17 (e) The submeter for a dwelling unit measures only water that  
18 is supplied for the exclusive use of the particular dwelling unit and  
19 only to an area within the exclusive possession and control of the  
20 tenant of the dwelling unit.

21 (f) The primary submeter indicator or remote reader may be  
22 easily accessed and read by the tenant of the dwelling unit, and  
23 read by the owner landlord without entering the dwelling unit.

24 (g) Each submeter is reinspected and recalibrated within the  
25 time limits specified in law or regulation.

26 (h) All plumbing fixtures and fittings within each dwelling unit  
27 conform to all laws regarding habitability of dwellings and water  
28 conservation.

29 (i) This section shall not be construed to require a water  
30 purveyor to assume responsibility for ensuring compliance with  
31 any law or regulation governing installation, certification,  
32 maintenance, and testing of water submeters and associated onsite  
33 plumbing.

34 1954.204. Prior to executing a rental agreement, a landlord  
35 that intends to charge a tenant separately for water service shall  
36 clearly disclose the following information to the tenant, in writing,  
37 in at least 10-point type, which may be incorporated into the rental  
38 agreement:

39 (a) That the tenant will be billed for water service separately  
40 from the rent.

1 (b) The average bill for water service for units at the property  
2 over the most recent calendar year or, if the building is less than  
3 one year old, a portion of that calendar year.

4 (c) The frequency of submeter readings.

5 (d) The due dates and payment procedures for bills for water  
6 service.

7 (e) If a billing agent is used, the name, address, e-mail address,  
8 normal hours of operation, and toll-free telephone number of the  
9 agent.

10 (f) The date the submeter was last tested and calibrated, and the  
11 date by which it must be retested and recalibrated under law.

12 (g) A statement in substantially the following form:

13  
14 The landlord (or name of landlord) shall charge you (or name  
15 of tenant, or term used in the rental agreement for the tenant) for  
16 water use at the same rate that the (water purveyor) bills its  
17 customers for residential use. To find out what the rate charged  
18 by (water purveyor) is, contact (water purveyor) at (address),  
19 (telephone number).

20  
21 (h) A statement that the tenant shall be charged for water service  
22 at the exact rate or rates charged by the water purveyor serving  
23 the property.

24 (i) A statement that the tenant shall also be charged for a portion  
25 of any recurring fixed charge billed to the property by the water  
26 purveyor and that the tenant's portion of the recurring fixed charge  
27 shall be proportional to the amount of water the tenant uses in  
28 relation to the usage for the entire property.

29 (j) The current amount of the recurring fixed charge referred to  
30 in subdivision (i).

31 (k) A statement that no other administrative, connection,  
32 disconnection, billing, or other periodic fee or charge, except for  
33 a late fee or submeter testing fee, may be assessed. If the landlord  
34 reserves the right to charge a late fee, the amount and terms of the  
35 late fee shall also be disclosed.

36 (l) The location of the submeter, and directions on how to read  
37 the submeter.

38 1954.205. (a) As part of a water service bill, a landlord shall  
39 only bill a tenant for volumetric usage of water service pursuant  
40 to subdivision (b), and a portion of any recurring fixed charge for

1 water service billed to the property by the water purveyor pursuant  
2 to subdivision (f). The landlord shall not impose any periodic,  
3 connection, termination, or other fee, however denominated, except  
4 for late fees or testing fees as provided in this chapter.

5 (b) The amount of the volumetric portion of the bill shall be  
6 calculated by multiplying the volume of water used, as determined  
7 by the submeter for the billing period in question, by the rate or  
8 rates for volumetric usage established by the purveyor of water  
9 service for residential use.

10 (c) If the rates established by the water purveyor change, the  
11 bill shall be prorated to reflect the time each rate was in effect.  
12 The landlord may assess charges for the entire billing period based  
13 on the lower rate.

14 (d) If a submeter reading for the beginning or end of a billing  
15 period is, in good faith, not available, the landlord may bill the  
16 tenant 75 percent of the amount originally disclosed to the tenant  
17 pursuant to subdivision (b) of Section 1954.204.

18 (e) No charges shall be imposed under this chapter if readings  
19 have been unavailable for more than three months.

20 (f) The amount of the recurring fixed charge for water service  
21 billed to the property by the water purveyor to be charged to the  
22 tenant shall be based on the proportion of the tenant's volumetric  
23 water use, as shown on the submeter, in relation to the water use  
24 of the entire property, as shown on the property's water meter.

25 1954.206. (a) The billing cycle for a water service bill pursuant  
26 to this chapter shall match that of the water purveyor.

27 (b) Submeters shall be read within ~~3~~ *three* days of the same  
28 point in each billing cycle.

29 (c) Bills shall be due at the same point in each billing cycle.  
30 However, bills shall be due no earlier than ~~ten~~ 10 days after  
31 mailing, if mailed, or five days after personal delivery.

32 (d) Bills shall include the following information:

33 (1) The submeter readings for the beginning and end of the  
34 billing cycle, the dates read, and the indicated consumption.

35 (2) The unit of measure for the readings and usage.

36 (3) The rate or rates charged per unit of measure.

37 (4) The amount of the current charges for volumetric use.

38 (5) The amount of any recurring fixed charge for water service  
39 billed to the property by the water purveyor.

1 (6) The total water consumption for the property, as indicated  
2 by the property's water meter.

3 (7) The percentage of the total water consumption of the  
4 property that was consumed by the tenant.

5 (8) The amount of current charges assessed to the tenant for the  
6 tenant's share of any recurring fixed charges for water service  
7 billed to the property by the water purveyor.

8 (9) A separate entry showing past due amounts, if any.

9 (10) A separate entry showing any previously imposed late  
10 charges.

11 (11) The total amount due.

12 (12) The due date for the bill.

13 (13) A statement of the amount of any new late charges, if any,  
14 and when the late charges would apply. Late charges shall be  
15 imposed pursuant to Section 1954.211.

16 (14) The name, mailing address, e-mail address, telephone  
17 number, and the regular business hours of the person or persons  
18 the tenant may call with questions or concerns regarding the bill,  
19 and who is authorized to make any necessary adjustments to the  
20 bill. If a billing agent is used, the name of the entity shall also be  
21 disclosed and the telephone number of the billing agent shall be  
22 toll-free.

23 1954.207. A submeter shall be read within three days of the  
24 beginning or end of a tenancy to determine the amount of the first  
25 or last bill for water service. Tenancies that begin or end within  
26 three days of a normal reading may be billed as usual.

27 1954.208. (a) A landlord shall not charge or recover, or allow  
28 to be charged or recovered, any of the following:

29 (1) Any additional servicing, administrative, establishment,  
30 maintenance, meter reading, meter testing, billing, or submetering  
31 fees, or any other fee, including those charged by a billing agent,  
32 except as provided in Section 1954.210.

33 (2) Any fees billed to the landlord by the water purveyor, billing  
34 agent, or any other person for any deposit, disconnection,  
35 reconnection, late payment, or any other water service related  
36 purpose.

37 (b) This section does not prohibit a landlord from recovering  
38 any costs listed in subdivision (a) that are incorporated into the  
39 rent for a dwelling unit, if the rent is a fixed amount per rental

1 period, the charges are not listed separately, and the rental charges  
2 are otherwise lawful.

3 1954.209. The landlord shall maintain and make available in  
4 writing, at the tenant's request, within seven days after the request,  
5 the following:

6 (a) All installation and maintenance records of the submeter in  
7 the tenant's dwelling unit, including the name, license number,  
8 and contact information of the service provider who installed or  
9 serviced the submeter.

10 (b) The most recent test results of the submeter in the tenant's  
11 dwelling unit.

12 (c) The method and sources used to determine the rate at which  
13 the tenant is charged for water.

14 1954.210. (a) If the water system in a dwelling unit does not  
15 function properly, including leaks, fixtures allowing unnecessary  
16 water consumption, or a malfunctioning submeter, the tenant may  
17 request that the landlord repair the problem. The landlord shall  
18 make the repairs within seven days.

19 (b) A tenant may request that a landlord have a submeter tested  
20 for accuracy. The landlord shall respond to the request within seven  
21 days, and the test shall be carried out as soon as reasonably  
22 practicable. The test shall be performed by a service provider or  
23 other person authorized by law to perform the test. If the test shows  
24 that the submeter is inaccurate beyond the tolerances established  
25 by law, the landlord shall repair or replace the submeter. If the test  
26 shows the submeter was indicating more usage than the actual  
27 amount used and beyond established tolerances, the landlord shall  
28 refund the estimated overcharge to the tenant within 30 days of  
29 receipt of the results.

30 (c) The landlord shall pay for the cost of the test if either:

31 (1) The tenant requests the test because the submeter has  
32 indicated that water usage has increased more than 25 percent for  
33 two consecutive billing periods over the previous three billing  
34 periods.

35 (2) The submeter is found to be inaccurate beyond the tolerances  
36 established by law.

37 (d) The tenant shall pay for the test in all other cases, up to a  
38 maximum of seventy-five dollars (\$75).

39 (e) The landlord is not required to test a submeter under  
40 subdivision (b) if the submeter was tested and found accurate



1 within two years prior to the tenant's request and the landlord  
2 provides the written results of that test to the tenant. However, the  
3 landlord shall have the submeter tested if the tenant pays in advance  
4 for the entire cost of the test.

5 1954.211. (a) A landlord may impose a late fee of up to 5  
6 percent for any water service bill not paid within 20 days of its  
7 due date. If the 20th day falls on a Saturday, Sunday, or holiday,  
8 the late fee shall not be imposed until the day after the first business  
9 day following the 20th day.

10 (b) (1) Notwithstanding Section 1950.5, if a water service bill  
11 remains unpaid after the time described in subdivision (a) expires,  
12 the landlord may, in lieu of a late fee, deduct the amount due from  
13 the tenant's security deposit. The landlord may require an additional  
14 deposit of security following a deduction, if the deposit would be  
15 otherwise lawful under Sections 827 and 1950.5.

16 (2) The landlord may also deduct an unpaid water service bill  
17 from the security deposit upon the ending of a tenancy, provided  
18 that the last water service bill showing the amount due is attached  
19 to the documentation required by Section 1950.5, and all the other  
20 requirements of that section are met.

21 (c) If a water service bill remains unpaid for 30 days after its  
22 due date, the nonpayment shall constitute a curable breach of a  
23 material lease obligation. The landlord may commence an action  
24 to remedy the breach, as provided by law.

25 (d) Water service charges under ~~the~~ *this* chapter shall not  
26 constitute rent.

27 (e) A landlord shall not shut off the water or otherwise interfere  
28 with the provision of water service to a dwelling unit for any  
29 reason, including nonpayment of a bill assessed pursuant to this  
30 chapter.

31 1954.212. In addition to actual damages sustained by a tenant  
32 for a violation of this chapter, the tenant may recover from the  
33 landlord three times the amount of actual damages, a civil penalty  
34 equal to one month's rent, reasonable attorney's fees, and court  
35 costs. A landlord shall not be liable for a civil penalty if the  
36 landlord proves that the violation was a good faith, unintentional  
37 mistake.

38 1954.213. A city, county, city and county, or district may  
39 enforce this chapter.

1 1954.214. The rights or obligations established under this  
2 chapter shall not be waived. Any purported waiver is void.

3 1954.215. *This chapter applies only to property where*  
4 *submeters have been installed or where a meter and submeters*  
5 *are installed pursuant to Chapter 8.5 (commencing with Section*  
6 *537) of Division 1 of the Water Code.*

7 SEC. 2. Chapter 8.5 (commencing with Section 537) is added  
8 to Division 1 of the Water Code, to read:

9  
10 CHAPTER 8.5. MULTIUNIT STRUCTURES

11  
12 537. (a) The following definitions govern the construction of  
13 this chapter:

14 (1) “Meter” has the same meaning as “water meter” in Section  
15 516.

16 (2) “Submeter” means a device that measures water consumption  
17 of an individual unit within a multiunit residential structure or  
18 mixed-use residential and commercial structure, and is read by the  
19 owner of the structure or the owner’s agent.

20 (b) Structures in all of the following categories shall be exempt  
21 from this chapter:

22 (1) Low-income housing. For purposes of this paragraph,  
23 “low-income housing” means a residential building financed with  
24 low-income housing tax credits, tax-exempt mortgage revenue  
25 bonds, general obligation bonds, or local, state, or federal loans  
26 or grants, for which the rents of the occupants in lower income  
27 households, as defined in Section 50079.5 of the Health and Safety  
28 Code, do not exceed rents prescribed by deed restrictions or  
29 regulatory agreements pursuant to the terms of the financing or  
30 financial assistance, and for which not less than 25 percent of the  
31 dwelling units within the building are designated for occupancy  
32 by lower income households, as defined in Section 50079.5 of the  
33 Health and Safety Code.

34 (2) Student dormitories.

35 (3) Long-term health care facilities, as defined in Section 1418  
36 of the Health and Safety Code.

37 (4) Time-share property, as defined in subdivision (aa) of  
38 Section 11212 of the Business and Professions Code.

39 (5) *Residential care facilities, as defined in subdivision (k) of*  
40 *Section 1569.2 of the Health and Safety Code.*

1 (c) This chapter does not apply to a structure that is greater than  
2 four stories in height above grade if the owner, or his or her agent,  
3 demonstrates to the satisfaction of the water purveyor that the  
4 structure's plumbing configuration incorporates multiple points  
5 of entry in each dwelling unit and renders the installation of  
6 submeters infeasible.

7 (d) A submeter used to measure water supplied to an individual  
8 residential unit that is required to be installed by a water purveyor  
9 pursuant to this chapter, shall be of a type approved pursuant to  
10 Section 12500.5 of the Business and Professions Code, and shall  
11 be installed and operated in compliance with regulations established  
12 pursuant to Section 12107 of the Business and Professions Code.

13 538. (a) Each water purveyor that sells, leases, rents, furnishes,  
14 or delivers water service to a newly constructed multiunit  
15 residential structure or newly constructed mixed-use residential  
16 and commercial structure for which an application for a water  
17 connection, or more than one connection, is submitted after January  
18 1, 2014, shall require the installation of a water meter or submeter  
19 to measure the water supplied to each individual dwelling unit as  
20 a condition of new water service.

21 (b) (1) If the water purveyor requires installation of submeters  
22 pursuant to subdivision (a), the owner of the structure shall ensure  
23 that each submeter installed complies with all laws and regulations  
24 governing installation, approval of meter type, maintenance,  
25 reading, billing, and testing of water submeters, *including, but not*  
26 *limited to, the California Plumbing Code.*

27 (2) This subdivision does not require a water purveyor to fund  
28 or assume responsibility for ensuring compliance with any law or  
29 regulation governing installation, approval of submeter type,  
30 maintenance, reading, billing, and testing of water submeters and  
31 associated onsite plumbing.

32 539. It is the intent of the Legislature that this chapter should  
33 not be construed to impose costs on any local government agency,  
34 except to the extent that the local government agency is a water  
35 purveyor.